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URGENT BUSINESS AND SUPPLEMENTARY INFORMATION

Executive

2 December 2013

Agenda Item Number	Page	Title	Officer Responsible	Reason Not Included with Original Agenda
12.	(Pages 1 - 14)	2014/15 Draft 1 Revenue and Capital Budget	Interim Head of Finance and Procurement	Information being finalised at time of agenda dispatch

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Appendix A - Draft Revenue Budget

- 1.1 This appendix sets out the latest draft budget position for the council. The production of this draft is based upon the underlying principles as set out in the budget strategy considered by Executive on 7 October 2013 and includes cost pressure assumptions, any unavoidable growth identified during the process and other changes which have been identified. The guidelines also assumed a 0% council tax increase and this has been continued in draft 1 of the budget.
- The budget has been constructed using the underlying assumptions in relation to government grant. However, at the time of writing this report the local government finance settlement has not been announced. The Chancellor of the Exchequers Autumn Statement is due to be announced around 5 December 2013 and the settlement is expected a short time after that. Any impact of the settlement will be the subject of a further report to Executive.
- 1.3 In light of the financial challenges anticipated, a significant amount of work has been progressed from April 2013 to November 2013, in order to identify actions to reduce the Council's net budget position in 2014/15 and over the medium term forecast period to 2018/19.
- Table 1 below sets out the current draft budget position for the Council, based on the approach as set out above:

Table 1 – Summary of Budget Draft Position

	Approved Budget	Draft Budget 1	
	2013/14	2014/15	Movement
Service Total	£15,365,552	£15,921,133	£555,581
Executive Matters			
Centrally controlled items	£1,931,956	£1,833,203	-£98,753
Joint Working Savings	-£100,000	-£100,000	£0
Credit for Capital Charges	-£3,323,392	-£3,341,264	-£17,872
Net Budget Requirement	£13,874,116	£14,313,072	£438,956
Financial Settlement	-£7,210,000	-£6,133,000	£1,077,000
Council tax Compensation Grant			
2013/14	-£155,415	-£63,000	£92,415
Collection Fund Surplus	-£100,000	-£209,830	-£109,830
Council Tax Support Grant	-£494,128	-£464,000	£30,128
Investment Income	-£150,581	£0	£150,581
New Homes Bonus	£0	-£870,000	-£870,000
Retained Business Rates	£0	-£400,000	-£400,000
Council Tax	-£5,763,992	-£5,853,159	-£89,167
Shortfall Draft 1	£0	£320,083	£320,083

- 1.5 The above base budget shows a current budget gap of £320,083. This includes a number of items of unavoidable growth and also savings identified as "category 1" savings totalling £200,000. These have been presented to the Budget Planning Committee at its meeting of 8 October 2013. Further growth items have been proposed and these will be considered by the Budget Planning Committee at its meeting of 3 December.
- 1.6 The draft budget as presented still has a funding gap which needs to be addressed. This is intentional due to some of the current uncertainties which remain and also to reflect the fact that it is still work in progress. A budget gap of this level is not unusual at this stage and further work, including a review of the funding assumptions, will be on-going as more information becomes available.
- 1.7 In terms of the current gap, there are specific known pressures. A description of the key changes in service expenditure is set out in Table 2 below:

Table 2 – Key changes within draft budget

	Impact
	£000
Pension changes	105
Unavoidable growth in services (see	692
below)	
Efficiencies	-211
Salary / Joint working savings	-195
Building Blocks (category 1)	-200
Salary and contract inflation	229
Other	19
	_
Total – change in service expenditure	439

This includes the Public Promise saving of £500,000 which has been built into this draft of the budget.

- 1.8 Within the unavoidable growth above are some key pressures. In particular there is an additional £103,000 reduction in the housing subsidy administration grant, £60,000 loss of the Local Area Business Growth Initiative (LABGI) grant, a £94,000 income pressure from the closure of Franklin's Yard car park, a £53,000 additional cost from the net cost of transfer to the Museum Trust and the costs of the district council elections which did not take place in 2013/14. There are also additional pressures from the Recycling Processing contract which is discussed elsewhere on this Executive agenda.
- 1.9 Further work now needs to be undertaken in order to be able to present a balanced budget for the Executive to consider at its meeting of 3 February. There will be a number of areas which will be subject to further investigation and these include:
 - A further review of income levels
 - Identification of the revenue implications of any approved capital projects
 - A review of further efficiency / saving options
 - Looking at on-going provisions

- Review of investment income
- Review of risk
- Tax base confirmation
- Impact of any growth proposals
- Joint working opportunities

These will be further considered alongside additional information identified during the forthcoming period.

- 1.10 As previously mentioned, the local government finance settlement will not be announced until mid-December and therefore the assumptions applied in terms of future government funding have been based on best estimates at this point in time. These will be reviewed once the settlement is announced in light of the settlement.
- 1.11 Further work will also continue on identifying additional budget reductions for future years and these will be detailed in the Medium Term Financial Strategy which will be updated and presented as part of the final budget report.
- 1.12 The draft budget presents the latest position for Cherwell council. Across the wider public sector there are also significant financial challenges being experienced by other organisations such as the County Council and health bodies. These organisations are currently considering their budgets and they have not, as yet, been made public. However, it is quite possible that the decisions from other bodies within the Cherwell area may have an impact upon services and organisations within which the council is involved. At this stage of the budget process, it is important that there is an awareness of this and as more information becomes available, the impact will be assessed to determine whether this affects the budget position of the council.

1.13 Capital Bids

At its meeting of 5 and 20 November, members of the Budget Planning Committee considered the proposed capital bids for 2014/15. These have been considered at the Budget Planning Committee of 26 November 2013 and at that meeting recommendations were drawn up for consideration by members of the Executive

Attached at Appendix B to this report is a schedule of the capital bids being recommended to Executive for approval. In addition the Budget Planning Committee also made a number of recommendations for Executive. These are:

- I. That, all schemes scoring 21 points or more be recommended to Executive for approval, with two exceptions:
 - (a) Bid 24 is to be subject to a review of the funding options to determine the most efficient means of addressing the replacement of the vehicles.
 - (b) Bid 39 is to be subject to consideration of funding through the revenue budget.
- II. That a report be submitted to a future meeting advising on the suitability of alternative funding methods such as loans and rural grants which could support capital bid proposals.

- III. That the Budget Planning Committee considers establishing a Scrutiny Review group to understand how the IT bids link to the priorities within the Council's IT Strategy.
- IV. That the Chairman of the Committee liaises with the Interim Head of Finance and Procurement regarding the identification of further improvements to the bid scoring process.

Excluding the 2 bids set out above, the total of the capital schemes is £3.077 million. The vehicle replacement programme will be subject to a review of the most effective means of funding and further details will be provided once that has been reviewed.

1.14 Council Tax Localisation

When considering the 2013/14 budget, the council agreed to passport the grant received for parish councils by the billing authority. It is anticipated that the council will continue to receive this grant in 2014/15 and it is proposed to continue to passport this grant for 2014/15 only up to the same level as for 2013/14. The total grant in 2013/14 was £347,847 and Executive is asked to distribute up to this amount in 2014/15 to the respective parishes based on their updated tax bases. Individual allocations will be notified to the parishes no later than the 11th December 2013.

1.15 Conclusion

The draft 2014/15 revenue and capital budget will form the basis for consultation with our stakeholders and the output of this consultation will be considered in formulating the final 2014/15 budgets and Business Plan.

		NEW CAPITAL BIDS 2014/15									Appendix B
Rank	Bid No.	Capital Scheme	Service	Lead member	Head of Service	Full Value	Р	rofiled Spend		Score	Full Value
							2014/15	2015/16	2016/17		
1	1	Cooper Sports Hall Roof	Community	Cllr George Reynolds	Chris Rothwell	£ 100,000	£ 100,000)		42	£ 100,000
2	8	Bradley Arcade Roof Repairs	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 125,000	£ 122,000	£ 3,000		39	£ 225,000
2	18	Mandatory Disabled Facilities Grants (gross amount, of which £375k is CDC)	Housing	Cllr Debbie Pickford	Chris Stratford	£ 750,000	£ 750,000)		39	£ 975,000
2	24	Environmental Services Vehicle Replacement Scheme	Environment	Cllr Nigel Morris	Ed Potter	£ 672,000	£ 672,000)		39	£ 1,647,000
5	10	DPS Access Audit	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 20,000	£ 20,000)		38	£ 1,667,000
5	33	GCSX Secured Area - Wall Garden - PNC Compliance (IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 20,000	£ 20,000)		38	£ 1,687,000
7	3	Woodgreen Leisure Centre Bowls Hall Heater	Community	Clir George Reynolds	Chris Rothwell	£ 65,000	£ 65,000)		37	£ 1,752,000
8	22	Glass Bank Recycling Scheme	Environment	Cllr Nigel Morris	Ed Potter	£ 25,000	£ 25,000)		36	£ 1,777,000
9	20	Customer Self-Service Portal and CRM Solution	Community	Cllr Nicholas Turner	Chris Rothwell	£ 80,000	£ 55,000	£ 25,000		34	£ 1,857,000
9	21	Recycling Bank Scheme	Environment	Cllr Nigel Morris	Ed Potter	£ 25,000	£ 25,000)		34	£ 1,882,000
11	17	Discretionary Housing Grants	Housing	Cllr Debbie Pickford	Chris Stratford	£ 275,000	£ 275,000			33	£ 2,157,000
12	35	San Storage Renewal (IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 81,000	£ 81,000)		32	£ 2,238,000
12	36	Server Replacement Programme (IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 30,000	£ 30,000)		32	£ 2,268,000
14	T 16	Empty Homes and Work-in-default (recoverable) Enforcement	Housing	Cllr Debbie Pickford	Chris Stratford	£ 100,000	£ 100,000)		31	£ 2,368,000
15	<u>a</u> 12	18 & 19 Thorpe Place - Replacement Roof Lights	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 27,000	£ 27,000)		29	£ 2,395,000
15	O 19	Planning and Building Control replacement of ICLIPSE (Northgate) DMS	Development Management	Cllr Michael Gibbard	Andy Preston	£ 84,000	£ 84,000)		29	£ 2,479,000
15	O726	ESXI PROD 2 - capacity forward planning (IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 15,000	£ 15,000)		29	£ 2,494,000
15	29	Lync 2013 (professional fees, equipment, IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 43,800	£ 43,800)		29	£ 2,537,800
15	32	Desktop PC Replacement	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 59,200	£ 59,200)		29	£ 2,597,000
15	37	Netback Up Upgrade	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 75,000	£ 75,000)		29	£ 2,672,000
21	9	Works in Connection with Condition Survey - Year 2	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 300,000	£ 300,000)		28	£ 2,972,000
22	15	Upgrade to Uninterrupted Power Supply & Back up Systems	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 375,000	£ 325,000	£ 40,500	£ 9,500	27	£ 3,347,000
22	23	Energy Efficiency Scheme	Environment	Cllr Nigel Morris	Ed Potter	£ 50,000	£ 50,000)		27	£ 3,397,000
24	5	Elections Polling Booths and Count Tables	Democratic	Cllr Barry Wood	Kevin Lane	£ 49,840	£ 49,840)		26	£ 3,446,840
24	25	ISCSI Traffic Separation (IT hardware)	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 20,000	£ 20,000)		26	£ 3,466,840
24	28	Modular Development of CSM - Cherwell Helpdesk Software	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 25,280	£ 25,280			26	£ 3,492,120
27	6	Replacement Air Conditioning Plant at Banbury Museum	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 35,000	£ 35,000)		24	£ 3,527,120
28	11	Improvements to Amenities to Orchard Way Shops	Regeneration	Cllr Norman Bolster	Chris Stratford	£ 27,500	£ 27,500			23	£ 3,554,620
28	38	Security Logging Software	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 25,000	£ 25,000)		23	£ 3,579,620
28	39	Website Extension	Information Technology	Cllr Nicholas Turner	Jo Pitman	£ 34,173	£ 34,173			23	£ 3,613,793
31	2	North Oxfordshire Academy - astro turf pitch	Community	Cllr George Reynolds	Chris Rothwell	£ 150,000	£ 150,000)		21	£ 3,763,793
31	4	Stratfield Brake Floodlights	Community	Cllr George Reynolds	Chris Rothwell	£ 20,000	£ 20,000)		21	£ 3,783,793
		TOTAL RECOMMENDED BIDS FOR 2014-15				£ 3,783,793	£ 3,705,793	£ 68,500	£ 9,500		

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Draft Priorities for the Cherwell District Council 5 year business strategy

The table below highlights the four strategic priorities and areas where key objectives will be set to underpin them. These objectives will be supported with targets, measures and key projects which will be reported upon in the performance management framework.

Α	В	С	D
Cherwell: A District of Opportunity	Cherwell: Safe, Green, Clean	Cherwell: Thriving Communities	Cherwell: Sound budgets and a customer focused Council
a1. Deliver the Local Plan to provide a framework for sustainable housing, employment and infrastructure.	b1. Provide high quality recycling and waste services, aimed at helping residents recycle as much as possible.	c1. Deliver affordable housing and work with private sector landlords to help improve affordable housing options.	d1. Reduce the cost of providing our services through partnerships, joint working and other service delivery models.
a2. Implement the master plan for Bicester helping to provide new housing, jobs and leisure opportunities.	b2. Provide high quality street cleansing services, and tackle environmental crime (littering, fly tipping, graffiti) where it arises.	c2. Work with partners to support financial inclusion and help local people into paid employment.	d2. Work to effectively communicate with local residents and businesses to better understand and respond to their needs
Banbury helping to provide retail, employment and town centre development opportunities.	b3. Work with partners to help ensure the district remains a low crime area, reducing fear of crime and tackling anti-social behaviour.	c3. Provide high quality housing options advice and support to prevent homelessness.	d3. Improve customer service through the use of technology and responding to customer feedback.
a4. Implement the master plan for Kidlington, helping to develop a	b4. Reduce our carbon footprint and protect the natural environment.	c4. Work to promote and support health and wellbeing across the district.	d4. Produce and deliver a rolling five year business strategy, medium term
strong village centre and make the most of the strategic communications opportunities afforded by its location.		c5. Provide high quality and accessible leisure opportunities.	financial plan and a capital programme that ensures the Council is resourced to deliver its strategic
a5. Promote inward investment and support appropriate economic growth within the district.		c6. Provide support to the voluntary and community sector.	priorities.
a6. Deliver high quality regulatory services that support the growth of the local economy.		c7. Protect our built heritage by supporting effective conservation, managing the impacts of growth and working to ensure development takes place in appropriate areas.	d5. Work to ensure the Council gets the most out of its resources, including land and property through effective asset management.
		c8. Work to ensure rural areas are connected to local services and the retail centres provided in the two market towns.	d6. Deliver below inflation increases to the Cherwell District Council element of Council Tax

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DRAFT for Consultation: 2014 – 15 Business Plan Objectives

A Cherwell: A District of Opportunity					
5 year strategic properties	Key objectives and milestones for 2014/15	Measure	JMT owner		
a1. Deliver the Local Plan to provide a framework for sustainable housing, employment and infrastructure.	Meet the Local Plan milestones including preparation for the examination process	Quarterly update	Adrian Colwell		
a2. Implement the Masterplan for Bicester helping to provide new housing, jobs and leisure opportunities. D Q 3. Implement the master plan for Banbury helping to	 Northwest Bicester: Delivery of the Masterplan to the agreed timescales Northwest Bicester: Delivery of the eco – Bicester business centre Bicester town centre regeneration including the council commercial building Graven Hill: deliver the Council's vision for this strategic site 	Quarterly update	Karen Curtin		
P3. Implement the master plan for Banbury helping to provide retail, employment and town centre development opportunities.	 Wood Green – secure the delivery of new homes on the site and continue to improve the physical environment of the area Secure an agreed scheme for the delivery of the Bolton Road site Work with the developer to secure delivery of the extension to the Castle Quay shopping centre an improved retail commercial offer and the Spiceball development 	Quarterly update	Chris Stratford		
a4. Implement the Masterplan for Kidlington, helping to develop a strong village centre and make the most of the strategic communications opportunities afforded by its location.	Agree next steps for the development options for Kidlington against agreed timescales and milestones	Quarterly update	Chris Stratford		
a5. Promote inward investment and support appropriate economic growth within the district.	 Produce marketing material to promote commercial and industrial business sites and the area Develop the role of the Cherwell Investment Partnership to provide a hub for inward investment 	Quarterly update	Adrian Colwell		

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a6. Deliver high quality regulatory services that support the growth of the local economy.	 Develop a whole Council 'Better Business' approach to support new and existing businesses Introduce revised planning enforcement policy 	Major Planning apps Minor Planning apps Other Planning apps Appeals (consider new government measure of major appeals lost over 2 years) Pre planning advice within 25 working days No of PPA's(planning performance agreements) in place	lan Davies /Chris Rothwwel Andy Preston
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இ செherwell: Safe, Green, Clean

5 year strategic properties	Key objectives and milestones for 2014/15	Measure	JMT owner
b1. Provide high quality recycling and waste services, aimed at helping residents recycle as much as possible.	Maintain a minimum 57% recycling rate	Cost of collection per household (annual) Customer satisfaction	Ed Potter
poddiolo.		Percentage waste recycled target 57%	
		Kg waste per household Waste tonnage sent to landfill	
b2. Provide high quality street cleansing services, and tackle environmental crime (littering, fly tipping, graffiti) where it arises.	 Increase customer satisfaction with street cleansing Undertake 6 neighbourhood blitzes with community involvement 	No of flytips Programme of neighbourhood litter blitzes Customer satisfaction survey	Ed Potter

b3. Work with partners to help ensure the district remains a low crime area, reducing fear of crime and tackling Anti-Social Behaviour.	 Explore new partnerships delivery models for the management and operation of CCTV Continue to work with the local police and licence holders to ensure our town centres remain safe and vibrant in the evenings 	Reduced costs of CCTV ASB measures Fear of crime	Chris Rothwell
b4. Reduce our carbon footprint and protect the natural environment.	Maintain our 5 year commitment to reduce our carbon footprint by 22 % by 2016.	Carbon Management Plan and CO2 savings Annual Green House Gas report	Ed Potter

♥ year strategic properties	Key objectives and milestones for 2014/15	Measure	JMT owner
Deliver affordable housing and work with private sector landlords to help improve affordable housing options.	Deliver 150 units of affordable housing and 150 self-build housing projects as part of the HCA funded grant programme	No of affordable housing units No of self-build properties built	Chris Stratford
c2. Work with partners to support financial inclusion and help local people into paid employment.	Commissioning of high quality financial and debt advice for vulnerable residents.		Chris Stratford
	Effective implementation of welfare reform and administration of benefits.	Benefits measures	Tim Madden
	Delivery of the Brighter Futures in Banbury programme to provide opportunities in some of the district's most disadvantaged		Ian Davies
	Continue to support skills development, apprenticeships and job clubs in order to help support local employment and reduce the number of young people not in education, employment or training	NEETS, skills development apprenticeships and Job Clubs	Adrian Colwell
c3. Provide high quality housing options advice and	Deliver the approved new Homelessness Prevention Strategy	Homelessness figures	Chris
support to prevent homelessness.	and action plan	Temporary accommodation figures	Stratfor
		Homelessness prevention figures	

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c4. Work to promote and support health and wellbeing across the district.	Support the work of the Community Partnership Network with financial, clinical and technological changes in the health and social care sector	Quarterly update	lan Davies
c5. Provide high quality and accessible leisure opportunities.	 Maintain a minimum usage level of visits to leisure facilities Commence Phase 2 pavilion works for SW Bicester Sports Village Increase access to leisure and recreation opportunities through development and outreach work 	Target to be the outturn from 13/14	Chris Rothwell
c6. Provide support to the voluntary and community sector.	 Secure social and community infrastructure for housing developments across the District Continue to support the voluntary sector and community groups 	Quarterly update	Chris Rothwell
c7. Protect our built heritage by supporting effective conservation, managing the impacts of growth and working to ensure development takes place in appropriate areas.	Continue programme of Conservation Reviews Establish a register of Local Heritage Assets Provide design guidance on major developments	5 reviews per year	Andy Preston
Work to ensure rural areas are connected to local services.	Roll out the service implementation of Broadband with Oxfordshire County Council	Quarterly update	Adrian Colwell

5 year strategic properties	Key objectives and milestones for 2014/15	Measure	JMT owner
d1. Reduce the cost of providing our services through partnerships, joint working and other service delivery models.	 Extend the joint working programme to include:	Quarterly update	Jo Pitma
d2. Work to effectively communicate with local residents and businesses to better understand and respond to their needs	 Increase our use of social media to communicate with residents and local businesses Support the increased use of the CDC website as a communications and transactional tool Deliver a new approach to communications for the Bicester 	Social media ratings Online transactions Customer satisfaction ratings	Jo Pitma

• Continue to develop our business focused communications

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d3. Improve customer service through the use of technology and responding to customer feedback.	 Implement the Individual Electoral Registration system in accordance with legislative timetable Implement additional online services for customers and deliver a significant reduction in phone contact in relation to those services Increased capacity to build service delivery processes suitable for online for self service Bring about a measurable plan to increase significantly the proportion of our total customer demand that is met through self service Target the reduction of avoidable contact from customers by: Improved information signposting More information on-line Improved letters and communications with clear, understandable instructions and information 	Measures and quarterly update Govmetric	Kevin Lane Chris Rothwell
d4. Produce and deliver a rolling five year business strategy, medium term financial plan and a capital programme that ensures the Council is resourced to deliver its strategic priorities.	 Deliver an annual balanced budget setting out the five year financial plan (Medium Term Financial Strategy) Deliver the savings targets within the agreed timescales 	Budget variance on capital and revenue within 2%	Tim Madden
 705. Work to ensure the Council gets the most out of its → resources, including land and property through → effective asset management. 	Commission and introduce a new Asset Management Strategy	Quarterly update	Chris Stratford
d6. Deliver below inflation increases to the CDC element of Council Tax.	CDC Council Tax element frozen for 14/15		Tim Madden